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STATE OF ILLINOIS Pollution Control Board

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OFFICE OF THE ATTORNEY GENERAL STATE OF ILLINOIS

Lisa Madigan ATTORNEY GENERAL

June 29, 2006

The Honorable Dorothy Gunn
Illinois Pollution Control Board
James R. Thompson Center, Ste. 11-500
100 West Randolph
Chicago, Illinois 60601

Re: People v. Big River Zinc Corporation, et al

PCB No. 06-151

Dear Clerk Gunn:

Enclosed for filing please find the original and ten copies of a Notice of Filing, Motion for Relief From Hearing Requirement and Stipulation and Proposal for Settlement Between the State of Illinois and Big River Zinc Corporation in regard to the above-captioned matter. Please file the originals and return file-stamped copies to me in the enclosed, self-addressed envelope.

Thank you for your cooperation and consideration.

Very truly yours,

Kristen Laughridge Gale Énvironmental Bureau 500 South Second Street Springfield, Illinois 62706

(217) 782-9031

KLG/pp Enclosures

BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

PCB No. 06-1

(Enforcement)

RECEIVED CLERK'S OFFICE

JUL 0 5 2006

STATE OF ILLINOIS Pollution Control Board

PEOPLE OF THE STATE OF ILLINOIS,

Complainant,

٧.

BIG RIVER ZINC CORPORATION, a Delaware corporation, and ALLIED WASTE TRANSPORTATION, INC., d/b/a MIDWEST WASTE, a Delaware corporation,

Respondent.

NOTICE OF FILING

To: Julie O'Keefe

One Metropolitan Square, Suite 2600

211 North Broadway

St. Louis, MO 63102-2740

PLEASE TAKE NOTICE that on this date I mailed for filing with the Clerk of the Pollution Control Board of the State of Illinois, a NOTICE OF FILING, MOTION FOR RELIEF FROM HEARING REQUIREMENT and STIPULATION AND PROPOSAL FOR SETTLEMENT, copies of which are attached hereto and herewith served upon you.

Respectfully submitted,

PEOPLE OF THE STATE OF ILLINOIS

LISA MADIGAN, Attorney General of the State of Illinois

MATTHEW J. DUNN, Chief

Environmental Enforcement/Asbestos

Litigation Division

RV.

KRISTEN LAUGHRIDGE GALE
Assistant Attorney General
Environmental Bureau

500 South Second Street Springfield, Illinois 62706 217/782-9031

Dated: June 29, 2006

CERTIFICATE OF SERVICE

I hereby certify that I did on June 29, 2006, send by First Class Mail, with postage thereon fully prepaid, by depositing in a United States Post Office Box a true and correct copy of the following instruments entitled NOTICE OF FILING, MOTION FOR RELIEF FROM HEARING REQUIREMENT and STIPULATION AND PROPOSAL FOR SETTLEMENT:

To: Julie O'Keefe

One Metropolitan Square, Suite 2600

211 North Broadway

St. Louis, MO 63102-2740

and the original and ten copies by First Class Mail with postage thereon fully prepaid of the same foregoing instrument(s):

To: Dorothy Gunn, Clerk

Illinois Pollution Control Board

James R. Thompson Center

Suite 11-500

100 West Randolph

Chicago, Illinois 60601

A copy was also sent by First Class Mail with postage thereon fully prepaid to:

Carol Webb Hearing Officer Illinois Pollution Control Board 1021 North Grand Avenue East Springfield, IL 62794

> KRISTEN LAUGHRDIGE GALE Assistant Attorney General

This filing is submitted on recycled paper.

BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

F	ECEIVED CLERK'S OFFICE

JUL 0 5 2006

PEOPLE OF THE STATE OF ILLINOIS, Complainant,)))		STATE OF ILLINOIS Pollution Control Board
vs.)))	PCB No. 06-151 (Enforcement)	
BIG RIVER ZINC CORPORATION, a)	•	
Delaware corporation, and ALLIED)		
WASTE TRANSPORTATION, INC.,)		
d/b/a MIDWEST WASTE, a Delaware)		
corporation,)		
)		
Respondent.)		

MOTION FOR RELIEF FROM HEARING REQUIREMENT

NOW COMES Complainant, PEOPLE OF THE STATE OF ILLINOIS, by LISA MADIGAN, Attorney General of the State of Illinois, and pursuant to Section 31(c)(2) of the Illinois Environmental Protection Act ("Act"), 415 ILCS 5/31(c)(2) (2004), moves that the Illinois Pollution Control Board grant the parties in the above-captioned matter relief from the hearing requirement imposed by Section 31(c)(1) of the Act, 415 ILCS 5/31(c)(1) (2004). In support of this motion, Complainant states as follows:

- 1. The State of Illinois and Big River Zinc Corporation have reached agreement on all outstanding issues in this matter.
- 2. This agreement is presented to the Board in a Stipulation and Proposal for Settlement, filed contemporaneously with this motion.
- 3. All parties agree that a hearing on the Stipulation and Proposal for Settlement is not necessary, and respectfully request relief from such a hearing as allowed by Section 31(c)(2) of the Act, 415 ILCS 5/31(c)(2) (2004).

WHEREFORE, Complainant, PEOPLE OF THE STATE OF ILLINOIS, hereby requests that the Board grant this motion for relief from the hearing requirement set forth in Section 31(c)(1) of the Act, 415 ILCS 5/31(c)(1) (2004).

Respectfully submitted,

PEOPLE OF THE STATE OF ILLINOIS LISA MADIGAN ATTORNEY GENERAL

MATTHEW J. DUNN, Chief Environmental Enforcement/Asbestos Litigațion Division

BY:

KRISTEN LAUGHRIDGE GALE

Environmental Bureau Assistant Attorney General

500 South Second Street Springfield, Illinois 62706 217/782-9031 Dated: June 29, 2006

BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

PEOPLE OF THE STATE OF ILLINOIS, Complainant,)))	CLERK'S OFFICE JUL 0 5 2006 STATE OF ILLINOIS Pollution Control Board
v.) PCB No. 06-151	onator Board
BIG RIVER ZINC CORPORATION, a Delaware corporation and ALLIED WASTE TRANSPORTATION, INC. d/b/a MIDWEST WASTE, a Delaware corporation,)) (Enforcement))))	
Respondents.)	

STIPULATION AND PROPOSAL FOR SETTLEMENT BETWEEN THE STATE OF ILLINOIS AND BIG RIVER ZINC CORPORATION.

Complainant, PEOPLE OF THE STATE OF ILLINOIS, by LISA MADIGAN, Attorney General of the State of Illinois, the Illinois Environmental Protection Agency ("Illinois EPA"), and BIG RIVER ZINC CORPORATION ("Respondent"), have agreed to the making of this Stipulation and Proposal for Settlement ("Stipulation") and submit it to the Illinois Pollution Control Board ("Board") for approval. The parties agree that the statement of facts contained herein represents a fair summary of the evidence and testimony which would be introduced by the parties if a hearing were held. The parties further stipulate that this statement of facts is made and agreed upon for purposes of settlement only and that neither the fact that a party has entered into this Stipulation, nor any of the facts stipulated herein, shall be introduced into evidence in any other proceeding regarding the claims asserted in the Complaint except as otherwise provided herein. If the Board approves and enters this Stipulation, Respondent agrees to be bound by the Stipulation and Board Order and not to contest their validity in any subsequent

proceeding to implement or enforce their terms.

I. JURISDICTION

The Board has jurisdiction of the subject matter herein and of the parties consenting hereto pursuant to the Illinois Environmental Protection Act ("Act"), 415 ILCS 5/1 et seq. (2004).

II. AUTHORIZATION

The undersigned representatives for each party certify that they are fully authorized by the party whom they represent to enter into the terms and conditions of this Stipulation and to legally bind them to it.

III. STATEMENT OF FACTS

A. Parties

- 1. On March 28, 2006, a Complaint was filed on behalf of the People of the State of Illinois by Lisa Madigan, Attorney General of the State of Illinois, on her own motion and upon the request of the Illinois EPA, pursuant to Section 31 of the Act, 415 ILCS 5/31(2004), against the Respondent.
- 2. The Illinois EPA is an administrative agency of the State of Illinois, created pursuant to Section 4 of the Act, 415 ILCS 5/4 (2004).
- 3. At all times relevant to the Complaint, Respondent was and is a Delaware corporation that is authorized to transact business in the State of Illinois.

B. Site Description

- 1. At all times relevant to the Complaint, Respondent owned and operated a facility located at 2401 Mississippi Avenue, Sauget, St. Clair County, Illinois ("facility").
- 2. On May 24, 2005, Illinois EPA conducted a Compliance Evaluation Inspection at the facility to determine the regulatory status of the facility and the facility's compliance with the Act and Board Regulations. The Illinois EPA inspector reviewed documentation, the contingency plan, and walked through the facility.
- 3. On May 24, 2005, there was spillage of used oil, oil soaked oil dry, and sludge at the facility. The roll-off box containing the hazardous waste filter press cloths at the facility was not labeled as hazardous waste. The updated contingency plan for the facility had not been sent to all local authorities and the person identified as the Emergency Coordinator in the contingency plan was not aware that he was the Emergency Coordinator. There were not any records indicating that the hazardous waste containers were inspected weekly.
- 4. On April 4, 2005, Allied Waste d/b/a Midwest Waste removed a 40 cubic yard roll-off box containing wood waste hazardous for cadmium from the Respondent's facility and disposed the waste at the Roxana Landfill Authority landfill, a non-hazardous waste landfill. Respondent had intended for Allied Waste to move the material to another location within Respondent's facility but due to a mis-communication, the material was removed.

C. Allegations of Non-Compliance

Complainant contends that the Respondent has violated the following provisions of the Act and Board regulations:

Count I: Used Oil Release and Violations, in violation of Section 21(a) of the Act,

415 ILCS 5/21(a) (2004), and 35 Ill. Adm. Code 722.111 and 739.122(d).

Count II: Hazardous Waste Violations, in violation of 35 Ill. Adm. Code

722.134(a)(2) and (a)(3).

Count III: Hazardous Waste Permit Violations, in violation of Section 21(f) of the

Act, 415 ILCS 5/21(f) (2004), and 35 Ill. Adm. Code 703.121(a).

Count IV: Hazardous Waste Contingency Plan Violations, in violation of 35 Ill.

Adm. Code 725.153 and 725.155.

Count V: Failure to Perform Equipment Inspections, in violation of 35 Ill. Adm.

Code 725.274.

Count VI: Transportation and Disposal of Hazardous Waste, in violation of 35 Ill.

Adm. Code 728.109(a).

D. Admission of Violations

The Respondent represents that it has entered into this Stipulation for the purpose of settling and compromising disputed claims without having to incur the expense of contested litigation. By entering into this Stipulation and complying with its terms, the Respondent does not affirmatively admit the allegations of violation within the Complaint and referenced within Section III.C herein, and this Stipulation shall not be interpreted as including such admission.

E. Compliance Activities to Date

- 1. On December 1, 2005, Respondent announced that it will be closing the facility in February 2006.
 - 2. On December 12, 2005, Illinois EPA inspected the facility.
 - 3. The Respondent sampled the used oil dry to determine whether it was hazardous.

The analysis showed that the used oil dry is TCLP hazardous for lead and cadmium. The material is charged in a Roaster at the Respondent's facility for metals recovery.

- 4. During Illinois EPA's inspection, there was no oil spillage or truck cleaning materials in front of the Maintenance building.
- 5. The waste filter press-cloth box was properly labeled as hazardous and documentation of weekly inspections were available for review
- 6. On December 14, 2005, Illinois EPA sent a letter to the Respondent stating that the facility had returned to compliance.

IV. APPLICABILITY

This Stipulation shall apply to and be binding upon the Complainant and the Respondent, and any officer, director, agent, or employee of the Respondent, as well as any successors or assigns of the Respondent. The Respondent shall not raise as a defense to any enforcement action taken pursuant to this Stipulation the failure of any of its officers, directors, agents, employees or successors or assigns to take such action as shall be required to comply with the provisions of this Stipulation.

V. COMPLIANCE WITH OTHER LAWS AND REGULATIONS

This Stipulation in no way affects the responsibilities of the Respondent to comply with any other federal, state or local laws or regulations including, but not limited to, the Act and the Board regulations, 35 Ill. Adm. Code, Subtitles A through H.

VI. IMPACT ON THE PUBLIC RESULTING FROM ALLEGED NON-COMPLIANCE

Section 33(c) of the Act, 415 ILCS 5/33(c)(2004), provides as follows:

In making its orders and determinations, the Board shall take into consideration all the facts and circumstances bearing upon the reasonableness of the emissions, discharges, or deposits involved including, but not limited to:

- 1. the character and degree of injury to, or interference with the protection of the health, general welfare and physical property of the people;
- 2. the social and economic value of the pollution source;
- 3. the suitability or unsuitability of the pollution source to the area in which it is located, including the question of priority of location in the area involved;
- 4. the technical practicability and economic reasonableness of reducing or eliminating the emissions, discharges or deposits resulting from such pollution source; and
- 5. any subsequent compliance.

In response to these factors, the Complainant states the following:

- 1. Human health and the environment were threatened and the Illinois EPA's information gathering responsibilities were hindered by the Respondent's violations.
 - 2. There was a social and economic benefit of the facility.
 - 3. Operation of the facility was suitable for the area in which it occurred.
- 4. Complying with the hazardous materials and waste regulations at the facility is both technically practicable and economically reasonable.
 - 5. Respondent has subsequently complied with the Act and the Board Regulations.

VII. CONSIDERATION OF SECTION 42(h) FACTORS

Section 42(h) of the Act, 415 ILCS 5/42(h)(2004), provides as follows:

In determining the appropriate civil penalty to be imposed under . . . this Section, the Board is authorized to consider any matters of record in mitigation or aggravation of penalty, including but not limited to the following factors:

- 1. the duration and gravity of the violation;
- 2. the presence or absence of due diligence on the part of the respondent in attempting to comply with requirements of this Act and regulations thereunder or to secure relief therefrom as provided by this Act;
- any economic benefits accrued by the respondent because of delay in compliance with requirements, in which case the economic benefits shall be determined by the lowest cost alternative for achieving compliance;
- 4. the amount of monetary penalty which will serve to deter further violations by the respondent and to otherwise aid in enhancing voluntary compliance with this Act by the respondent and other persons similarly subject to the Act;
- 5. the number, proximity in time, and gravity of previously adjudicated violations of this Act by the respondent;
- 6. whether the respondent voluntarily self-disclosed, in accordance with subsection i of this Section, the non-compliance to the Agency; and
- 7. whether the respondent has agreed to undertake a "supplemental environmental project," which means an environmentally beneficial project that a respondent agrees to undertake in settlement of an enforcement action brought under this Act, but which the respondent is not otherwise legally required to perform.

In response to these factors, the Complainant states as follows:

1. The Respondent failed to fully comply with the hazardous materials and waste regulations for the wastes and materials used and disposed of at its facility. The violations were first found on May 24, 2005, and were individually resolved at various times in the following year.

- 2. Respondent was diligent in attempting to come back into compliance with the Act, Board regulations and applicable federal regulations, once the Illinois EPA notified it of its noncompliance.
- 3. The economic benefit for the improper management of hazardous waste was nominal.
- 4. Complainant has determined, based upon the specific facts of this matter, that a penalty of Eighteen Thousand Dollars (\$18,000.00) will serve to deter further violations and aid in future voluntary compliance with the Act and Board regulations.
- 5. In 2003, USEPA cited the Respondent for Clean Air Act and RCRA violations. A penalty of \$3,271.00 was assessed.
 - 6. Self-disclosure is not at issue in this matter.
- 7. The settlement of this matter does not include a supplemental environmental project.

VIII. TERMS OF SETTLEMENT

A. Penalty Payment

1. The Respondent shall pay a civil penalty in the sum of Eighteen Thousand Dollars (\$18,000.00) within fourteen (14) days from the date the Board adopts and accepts this Stipulation. The Respondent stipulates that payment has been tendered to Respondent's attorney of record in this matter in a form acceptable to that attorney. Further, Respondent stipulates that said attorney has been directed to make the penalty payment on behalf of Respondent, within fourteen (14) days from the date the Board adopts and accepts this Stipulation, in a manner

prescribed below. The penalty described in this Stipulation shall be paid by certified check, money order or electronic funds transfer payable to the Illinois EPA, designated to the Illinois Environmental Protection Trust Fund and submitted to:

Illinois Environmental Protection Agency Fiscal Services Section 1021 North Grand Avenue East P.O. Box 19276 Springfield, IL 62794-9276

The name and number of the case shall appear on the check. A copy of the certified check, money order or record of electronic funds transfer and any transmittal letter shall be sent to:

Kristen Laughridge Gale Assistant Attorney General Environmental Bureau 500 South Second Street Springfield, Illinois 62702

Melanie Jarvis
Assistant Counsel
Illinois Environmental Protection Agency
1021 North Grand Avenue East
P.O. Box 19276
Springfield, Illinois 62794-9276

2. Pursuant to Section 42(g) of the Act, 415 ILCS 5/42(g) (2004), interest shall accrue on any payment not paid within the time period prescribed above at the maximum rate allowable under Section 1003(a) of the Illinois Income Tax Act, 35 ILCS 5/1003 (2004). Interest on any unpaid payment shall begin to accrue from the date the payment is due and continue to accrue until the date payment is received. When partial payment(s) are made, such partial payment shall be first applied to any interest on unpaid payment then due and owing. All interest on payment owed shall be paid by certified check, money order or electronic funds transfer,

payable to the Illinois EPA, designated to the Illinois Environmental Protection Trust Fund and delivered to the address and in the manner described above.

3. For purposes of payment and collection, Respondent may be reached at the following address:

Julie O'Keefe One Metropolitan Square, Suite 2600 211 North Broadway St. Louis, Missouri 63102-2740

4. In the event of default of this Section VIII.A, the Complainant shall be entitled to all available relief including, but not limited to, reasonable costs of collection and reasonable attorney's fees.

B. Future Use

Notwithstanding any other language in this Stipulation to the contrary, and in consideration of the mutual promises and conditions contained in this Stipulation, including the Release from Liability contained in Section VIII.D, below, the Respondent hereby agrees that this Stipulation may be used against the Respondent in any subsequent enforcement action or permit proceeding as proof of a past adjudication of violation of the Act and the Board Regulations promulgated thereunder for all violations alleged in the Complaint in this matter, for purposes of Section 39(a) and (i) and/or 42(h) of the Act, 415 ILCS 5/39(a) and(i) and/or 5/42(h)(2004). Further, Respondent agrees to waive any rights to contest, in any subsequent enforcement action or permit proceeding, any allegations that these alleged violations were adjudicated.

C. Cease and Desist

The Respondent shall cease and desist from future violations of the Act and Board Regulations that were the subject matter of the Complaint as outlined in Section III.C ("Allegations of Non-Compliance") of this Stipulation.

D. Release from Liability

In consideration of the Respondent's payment of the \$18,000.00 penalty and any specified costs and accrued interest, completion of all activities required hereunder, to Cease and Desist as contained in Section VIII.C and upon the Pollution Control Board's acceptance and approval of the terms of this Stipulation and Proposal for Settlement, the Complainant releases, waives and discharges the Respondent from any further liability or penalties for violations of the Act and Board Regulations that were the subject matter of the Complaint herein. The release set forth above does not extend to any matters other than those expressly specified in Complainant's Complaint filed on March 28, 2006. The Complainant reserves, and this Stipulation is without prejudice to, all rights of the State of Illinois against the Respondent with respect to all other matters, including but not limited to, the following:

- a. criminal liability;
- b. liability for future violation of state, federal, local, and common laws and/or regulations;
 - c. liability for natural resources damage arising out of the alleged violations; and
- d. liability or claims based on the Respondent's failure to satisfy the requirements of this Stipulation.

Nothing in this Stipulation is intended as a waiver, discharge, release, or covenant not to sue for any claim or cause of action, administrative or judicial, civil or criminal, past or future, in law or in equity, which the State of Illinois or the Illinois EPA may have against any person, as defined by Section 3.315 of the Act, 415 ILCS 5/3.315, or entity other than the Respondent.

E. Enforcement of Board Order

- 1. Upon the entry of the Board's Order approving and accepting this Stipulation and Proposal for Settlement, that Order is a binding and enforceable order of the Illinois Pollution Control Board and may be enforced as such through any and all available means.
- 2. Respondent agrees that notice of any subsequent proceeding to enforce the Board Order approving and accepting this Stipulation and Proposal for Settlement may be made by mail and waives any requirement of service of process.
- 3. The parties agree that, if the Board does not approve and accept this Stipulation and Proposal for Settlement, then neither party is bound by the terms herein.
- 4. It is the intent of the Complainant and Respondent that the provisions of this Stipulation and Proposal for Settlement and any Board Order accepting and approving such shall be severable, and should any provision be declared by a court of competent jurisdiction to be inconsistent with state or federal law, and therefore unenforceable, the remaining clauses shall remain in full force and effect.

WHEREFORE, Complainant and Respondent request that the Board adopt and accept the foregoing Stipulation and Proposal for Settlement as written.

PEOPLE OF THE STATE OF ILLINOIS,

LISA MADIGAN Attorney General State of Illinois

MATTHEW J. DUNN, Chief Environmental Enforcement/ Asbestos Litigation Division

_		
н	v	•

THOMAS DAVIS, Chief Environmental Bureau Assistant Attorney General DATE: 5/30/06

ILLINOIS ENVIRONMENTAL PROTECTION AGENCY

BY:

ROBERT A. MESSINA Chief Legal Counsel DATE: 62466

BIG RIVER ZINC CORPORATION

BY:

GORGE M. OB

OBELDOBEL

Title[,]

PRESIDENT + CED

DATE: 24 MAY 2006